



Priority #6: Water

Executive summary

22 August, 2010

Objectives of this priority

1

Illustrate the approach to resolving the water sector challenge in Yemen through the Sana'a basin example, including a sequenced action plan for the basin

2

Show the steps for all of Yemen to reach sustainability over time through an integrated strategy

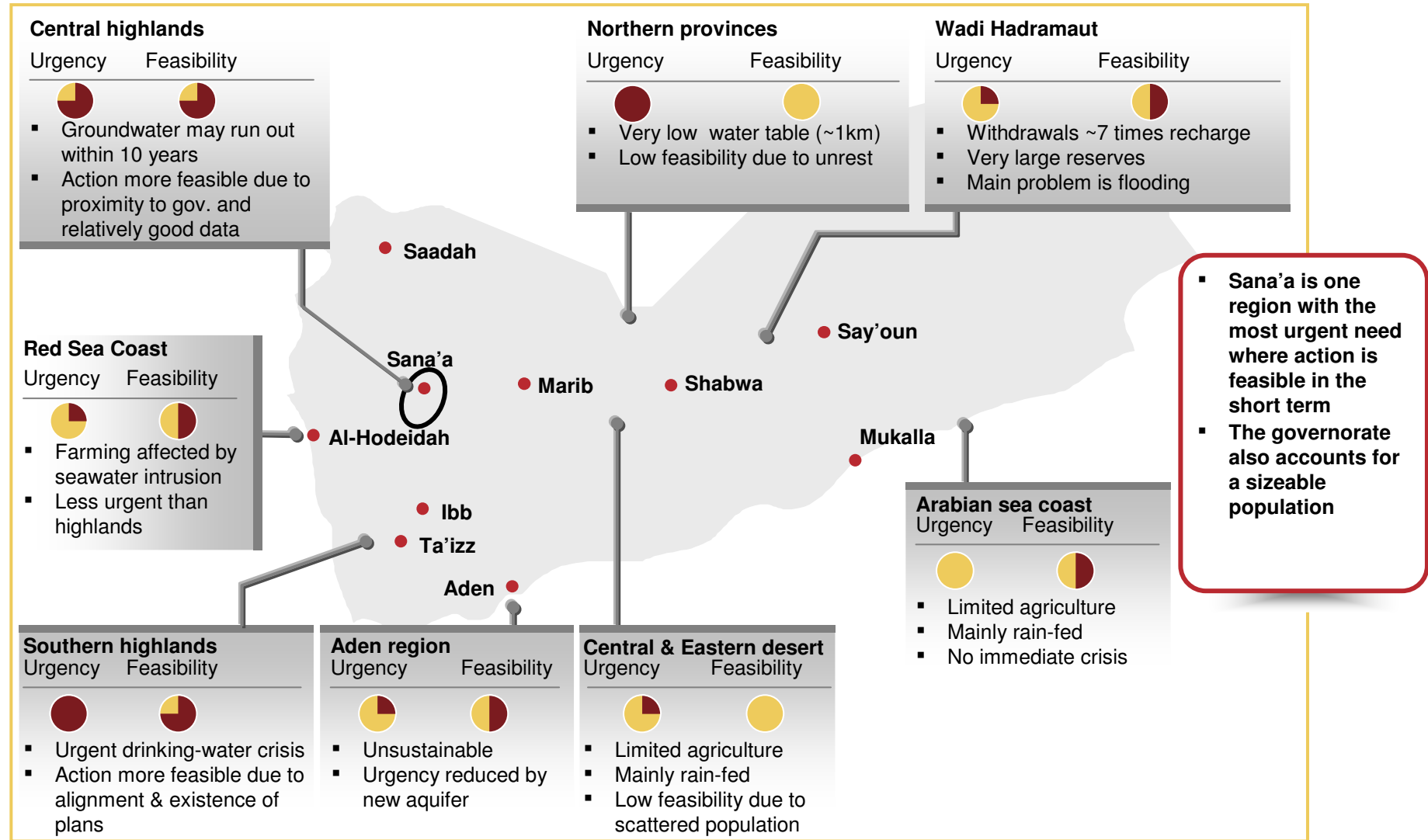
3

Recommend organizational change required for success and allocate roles and responsibilities

Water crisis varies by region; Sana'a basin in particular requires urgent attention, & could be a compelling pilot for tackling Yemen's water situation

Key water challenges in Yemen, by region

○ Areas of focus ● High ● Low



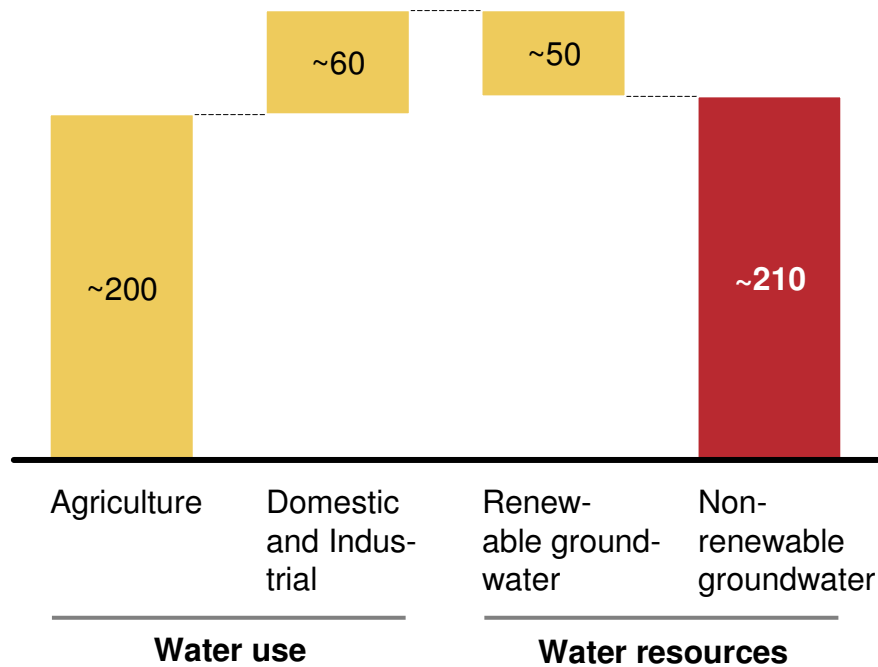
If the current trend continues, Sana'a basin will face severe water crisis & may even run out of ground water in the coming decades^D

SUSTAINABILITY ESTIMATES
DIRECTIONAL

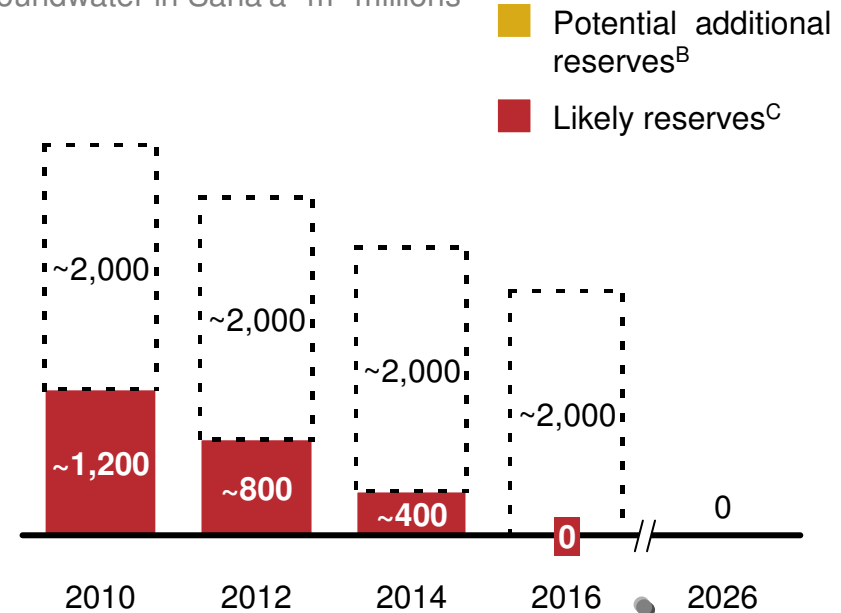
Currently, ~80% of Sana'a's water is supplied by non-renewable groundwater ...

... but, according to recent dire surveys, this may run out as early as the next decade (estimates widely vary)

Groundwater use and resources in Sana'a, 2010
m³ millions



Likely recoverable reserves of non-renewable groundwater in Sana'a^A m³ millions



Some recent dire surveys indicate basin may even run dry in the next 2 decades

A Assumes constant water gap of 210m m³

B NWRA Sana'a basin report (2006) quotes likely reserves in 2000 as 5220m m³

C NWRA economic incentives report quotes likely reserves in 2000 as 3220m m³

D Excluding the Ramlat As' Sabatayn aquifer which is yet to be explored and does not belong to the Sana'a basin

The path to water sustainability in Sana'a involves selecting a combination of measures, trading off cost, volume & enforceability

Policies and measures for a sustainable solution in the Sana'a basin NOT EXHAUSTIVE APPROXIMATE

	Measures and policies	Cost \$/m ³	Vol. M m ^{3A}	Enforceability
Reduce water use	▪ Migration of population in urban areas from highlands to coast	26.0	81	very difficult
	▪ Improvements in domestic and industrial distribution efficiencies	1.7	10	relatively easy
	▪ Phase out of ground water irrigated agriculture through removal of diesel subsidies, drill ban enforcement etc	1.0	200	very difficult
	▪ Improvements in irrigation efficiency	0.3	90	relatively easy
Increase available resources	▪ Desalination, as an ultimate option	4.0	∞	medium
	▪ Ramlat As' Sabatayn Aquifer, contingent upon official estimation & certification	2.4- 3.4	320,000	medium
	▪ Installation of rain water harvesting at individual household level	2.5	20	difficult
	▪ Recycling water, both for connected and unconnected households	2- 2.4	35	relatively easy
	▪ Use of renewable shallow wells only	0.1	51	easy

A The volume levels are 'up to'

In defining the 2020 end state for the Sana'a basin, GoY should avoid the extremes of insufficient or economically unsustainable water use

Acute crisis due to collapse in resources



Key elements of 2020 end state

- Acute water crisis in Sana'a; public health issues and mass migration to coastal areas
- Groundwater fed agriculture collapses and rural population migrates in uncontrolled manner
- Conflicts over remaining water resources create additional tensions

Cost of end state to Yemen

2010-2020, cumulative USD b



Balanced & sustainable solution for Sana'a basin



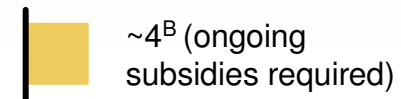
- Focus on water conservation
- Agriculture entirely based on rain-fed model and on modern agricultural techniques; rural-urban migration controlled by government
- Urban population and industry rely on renewable water sources, eg rainwater harvesting, recycling, shallow wells etc



Economically unsustainable water use

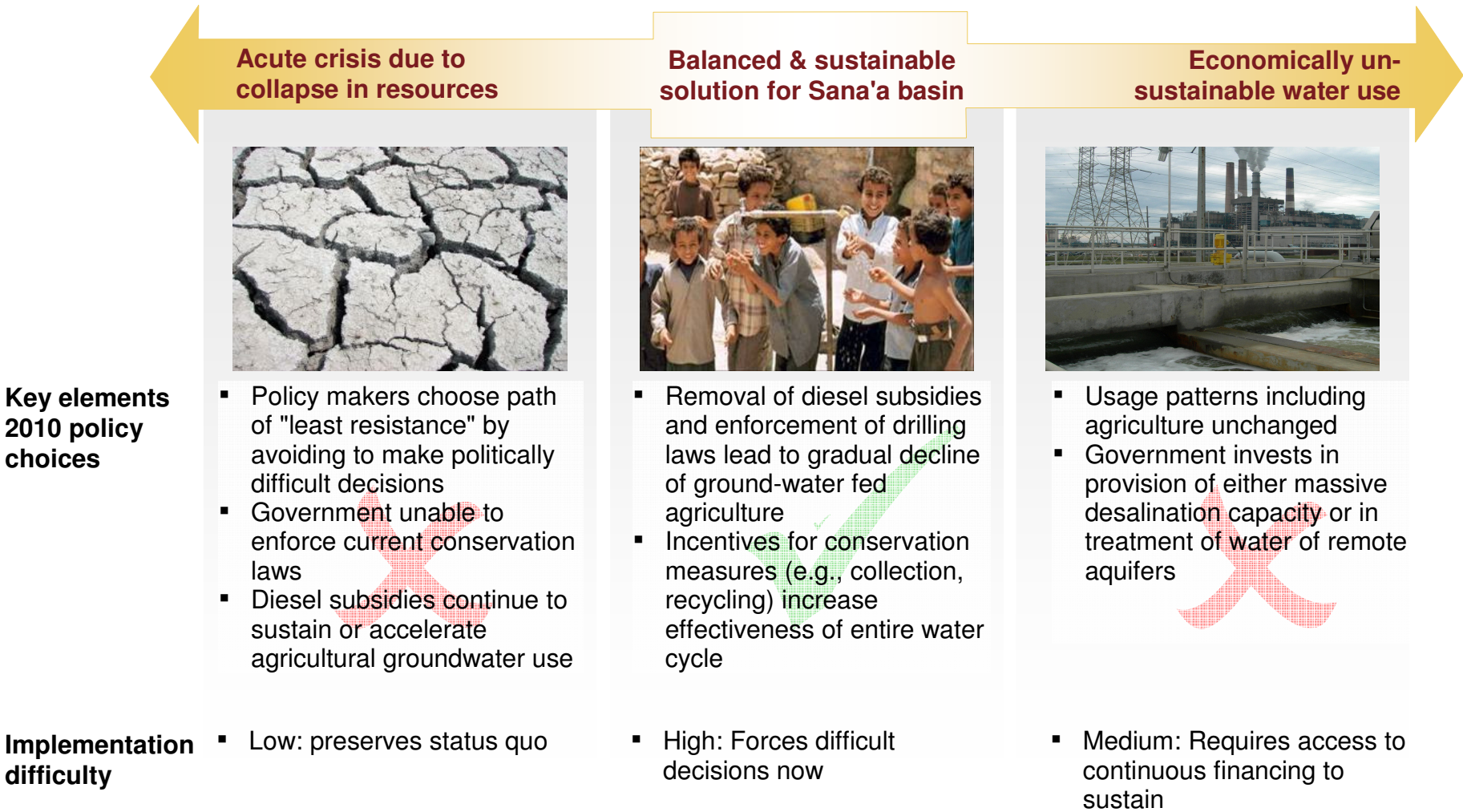


- Focus on increasing resources through desalination
- Economic activities and demography remains on current trajectory
- Ongoing subsidies required for use of desalinated water for large portion of population and parts of agriculture



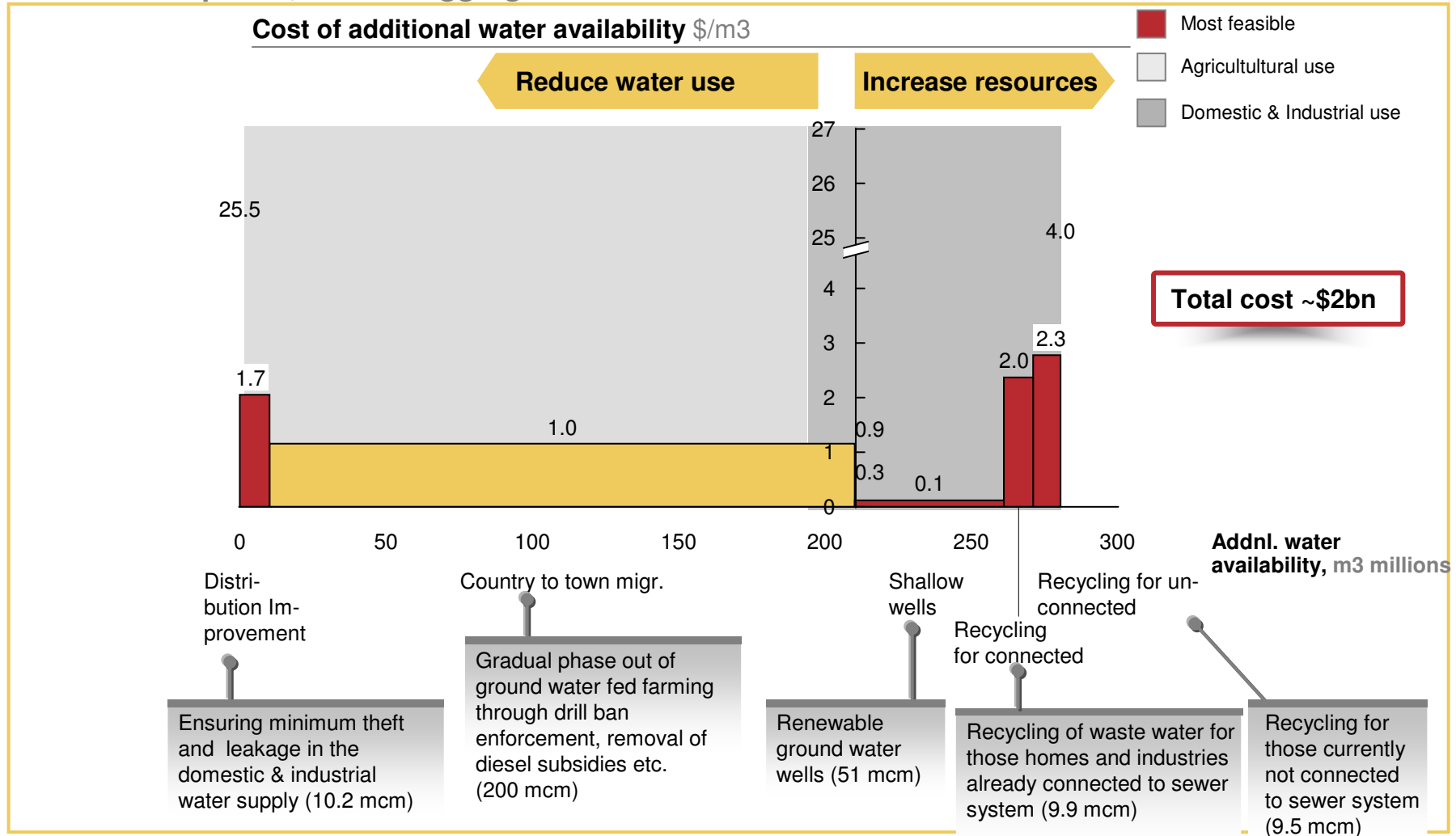
A Cost of new developments, lost income and military enforcement; assumes \$15,000 per house, 5 people per house, \$1,000 per cap infrastructure, \$100 per cap transport, \$1,000 per cap lost income; 1 soldier per 100 population to ensure orderly transfer, \$500 cost of each soldier per month
 B Assumes \$4-\$5 for desalination; based on expected price for Taiz, but with cost of pipeline doubled

This chosen end state will depend primarily on Yemen's policy choices today (2010)



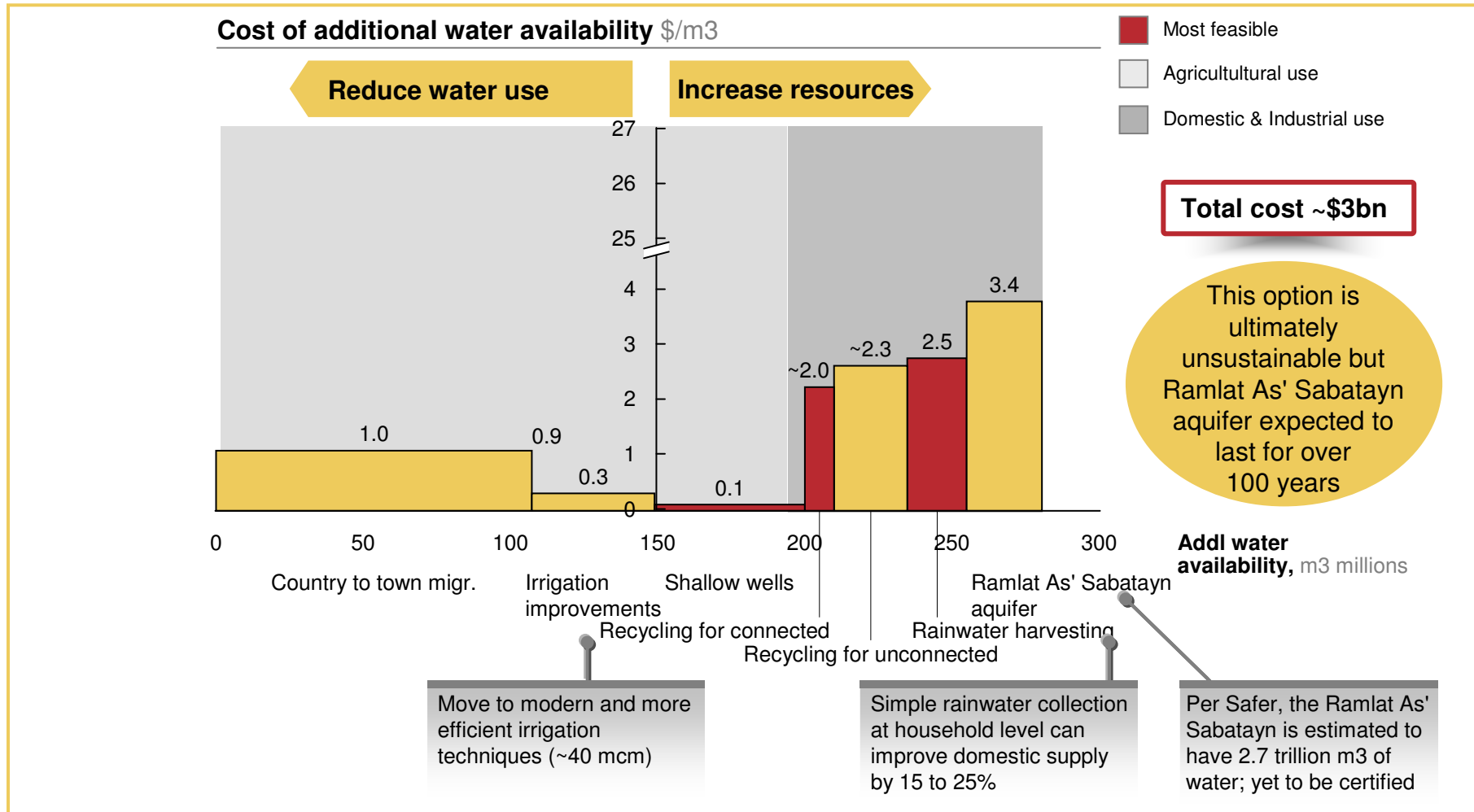
By 2020, GoY can sustainably manage the Sana'a basin without desalination or tapping new aquifers, if it can enforce phase out of groundwater irrigation

Sana'a basin – water availability cost curve which compares the impact and cost of levers pulled, to meet aggregate demand in 2020



As a plan B, if irrigated agri. is limited to using only renewable groundwater, Sana'a can still hit sustainability through limited tapping of new aquifers

Sana'a basin – water availability cost curve which compares the impact and cost of levers pulled, to meet aggregate demand in 2020



1 Ramlat As' Sabatayn

Sana'a is one focus area; To address the national crisis, GoY needs to act on urgent 'no-regret' moves & create a long term strategy

Key horizons in recovering water sustainability

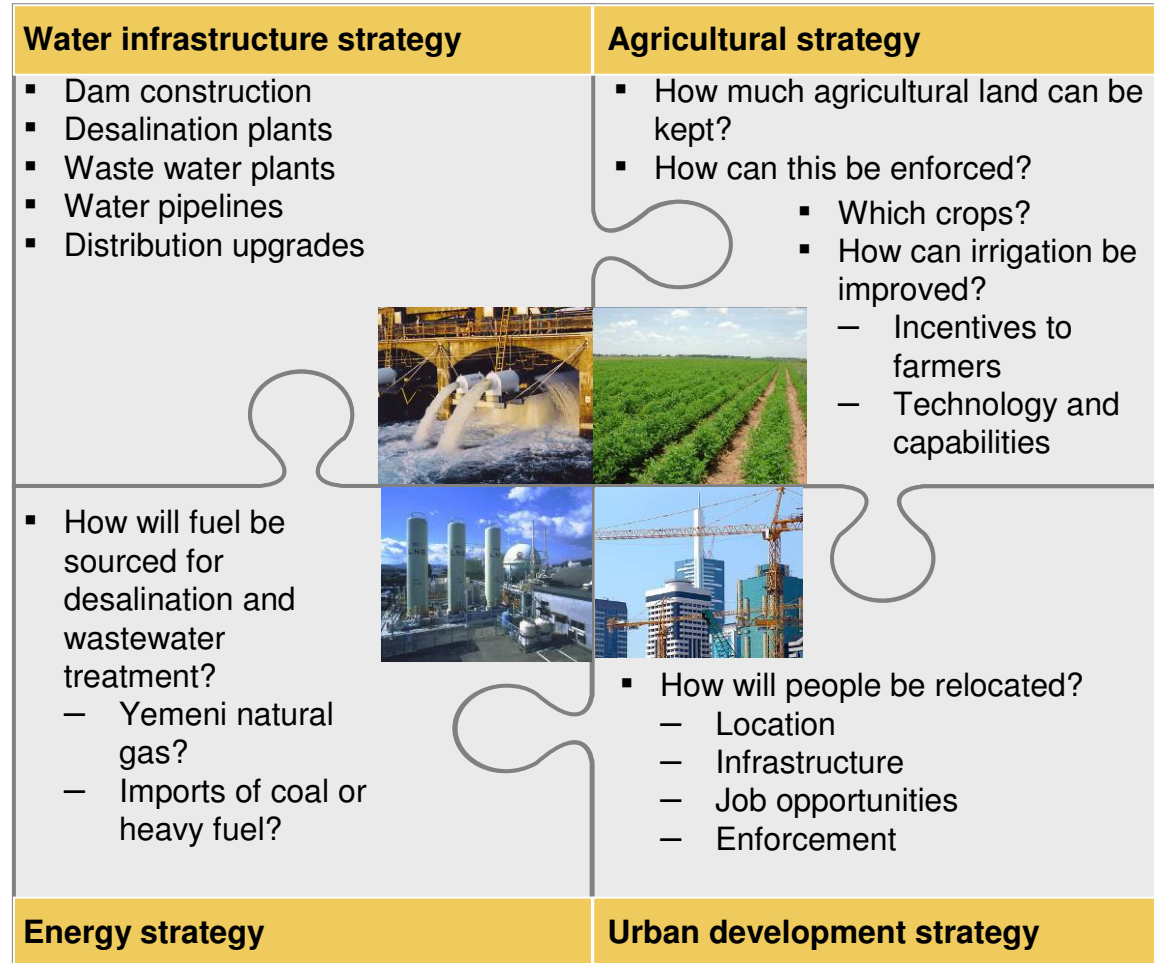
By 2020

	By end 2010	By end 2011	By 2020
National strategy	<ul style="list-style-type: none"> ▪ National alignment campaign launched by President to ensure scale of the crisis is fully understood ▪ Sana'a and Taiz/Ibb – fact base secured (all data necessary for clear strategy) ▪ Sana'a & Taiz Basin Committees equipped with "water-crisis barometers" 	<ul style="list-style-type: none"> ▪ Sana'a and Taiz/Ibb – integrated strategies in place and implementation begun ▪ Other basins fact base gathered ▪ Continued alignment work underway; All Basin Committees equipped with "water-crisis barometers" ▪ Ramlat As' Sabatayn aquifer certified 	<ul style="list-style-type: none"> ▪ Integrated country-level strategy in place ▪ Sana'a and Taiz/Ibb – strategy fully implemented and sustainability restored ▪ Other basins – implementation underway and measurable impact achieved
No-regret moves	<ul style="list-style-type: none"> ▪ Ramlat As' Sabatayn aquifer feasibility understood ▪ Work begun to rehabilitate Sana'a wastewater plant ▪ Willingness to pay for water determined in Taiz & Ibb, based on which decision made on scale of desalination plant in Mokha ▪ Enforcement of Decree 141 begun, to control drilling ▪ Gradual increase of diesel prices ▪ Pilot to buy water from farmers launched 	<ul style="list-style-type: none"> ▪ Sana'a wastewater plant rehabilitation complete ▪ Regulation of trucked water, starting with Taiz pilot ▪ Taiz desalination plant complete by 2013, if feasible ▪ Drilling activities fully controlled by the government ▪ Further increases in diesel prices ▪ Buying water from farmers spread across all critical basins ▪ Law enforcing rainwater harvesting passed 	<ul style="list-style-type: none"> ▪ Sana'a wastewater plant expanded, supplying ~25% of current water gap ▪ Rainwater harvesting law enforced in critical basins

In particular, due to the interconnected nature of the challenges, Yemen urgently needs an integrated strategy to effectively manage its water crisis

Key economic elements of integrated water strategy

- **Widespread recognition of the scale of Yemen's water crisis**
- **Accurate information on water scarcity and cost of potential solutions, financial and social**



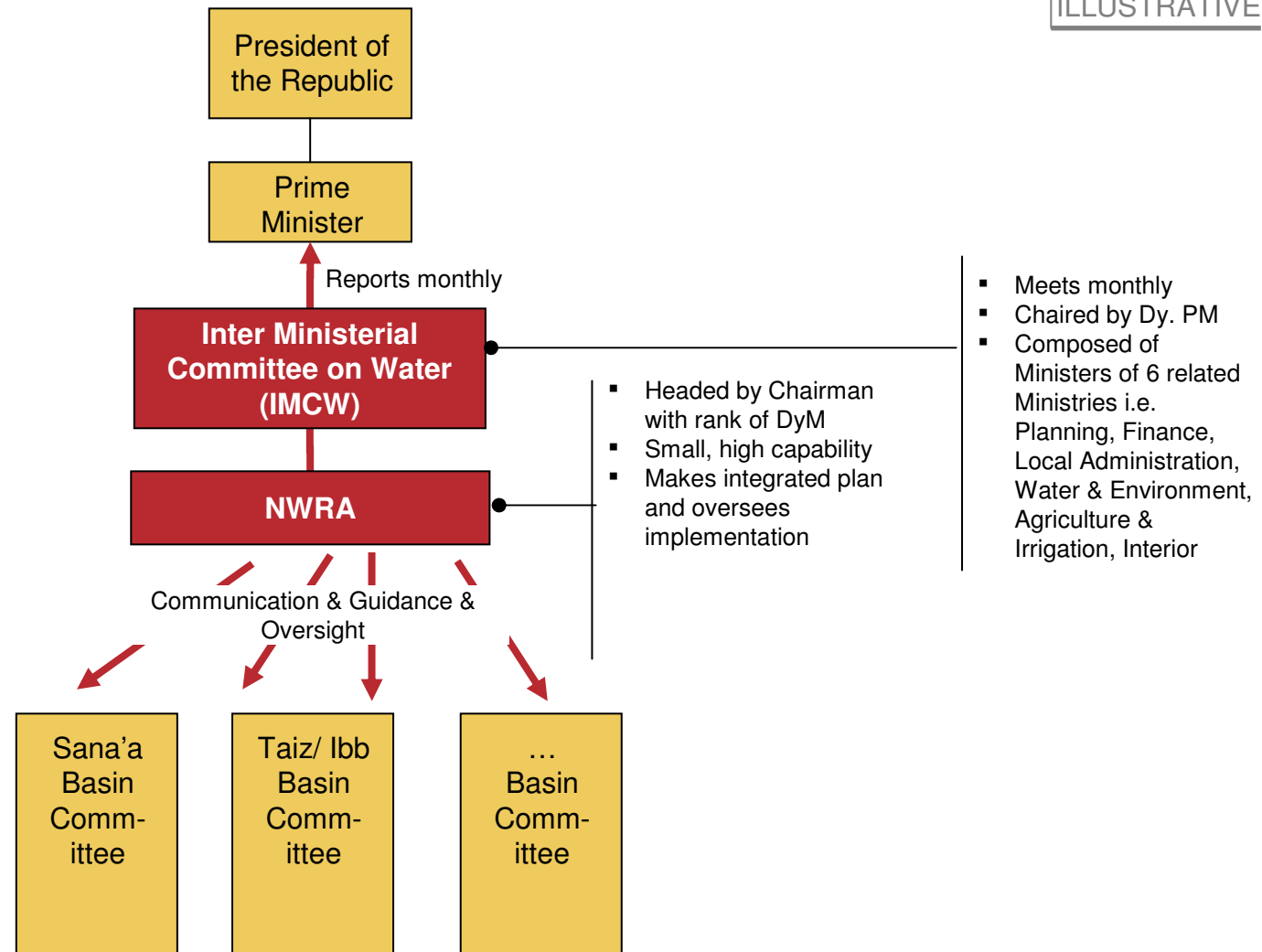
In order to kick start the journey toward water sustainability in Yemen, the Prime Minister should make immediate and urgent first decisions



- Formal request for a Presidential declaration of a “**National state of emergency**” over water (Sept 2010), and **announcement for a national water conference** (Oct 2010)
- Formal request to the President to issue a **Republican decree formalizing the Inter- Ministerial Committee on Water** in its current structure with expanded mandate
- **Commission a comprehensive basin water strategy study** starting with data gathering in Sana’a and Taiz/ Ibb
- Immediate **action on necessary near-term projects**
 - Study of **potential of Ramlat As’ Sabatayn** aquifer conducted according to existing TOR
 - **Enforcement of drilling law** (e.g. special force created to collect and impound all unlicensed drills in the country)
 - **Commissioning** of a study and a tender for **expanding** the existing **wastewater plant in Sana’a**
 - Creation of a pilot in **Taiz** for **regulating supply of trucked water** (e.g., health, prices, potential direct subsidies to poor)
 - Commission **willingness to pay study in Taiz/ Ibb**, to decide whether/when to build **desalination plant in Mokha**
 - **Commission pilots in Taiz & Sana’a** for the Ministry of Water to buy well water from farmers

Water resource management, specifically, is an urgent issue in Yemen and requires active stakeholder coordination through a formal Inter Ministerial Committee on Water (IMCW) that directly reports to the highest powers

ILLUSTRATIVE



Achieving water sustainability will require the cooperation of several government organizations

PRELIMINARY

Role of different agencies/organizations/entities

Phases	Key decisions	Prime Minister's Office	Ministry of Water and Environment	Ministry of Agriculture	IMCW	Ministry of Interior	
Sustainable Water Resource Management	Build basin-level fact base		<ul style="list-style-type: none"> Tender RFPs and negotiate contracts Consolidate reports into a national, basin-by-basin fact base 	<ul style="list-style-type: none"> Support MWE/consultants in gathering data on agricultural use of water by basin 			
	Formalization of IMCW	<ul style="list-style-type: none"> IMCW governance and leadership 	<ul style="list-style-type: none"> Create legal mandate for IMCW with participation from six ministries 	<ul style="list-style-type: none"> Transfer NWRA under IMCW as technical secretariat 	<ul style="list-style-type: none"> Transfer knowledge base and any technical secretariat to IMCW 	<ul style="list-style-type: none"> Recruit personnel and launch regular activities 	
	Launch of national strategy	<ul style="list-style-type: none"> Strategy for "social engineering" 				<ul style="list-style-type: none"> Develop and syndicate national strategy RFP and negotiate social engineering contract 	<ul style="list-style-type: none"> Enforce drilling ban
	Infrastructure investments (desalination, treatment, and aquifer)	<ul style="list-style-type: none"> Prioritization of major infrastructure projects 				<ul style="list-style-type: none"> Tender RFPs and negotiate contracts for infrastructure projects 	

BACKUP

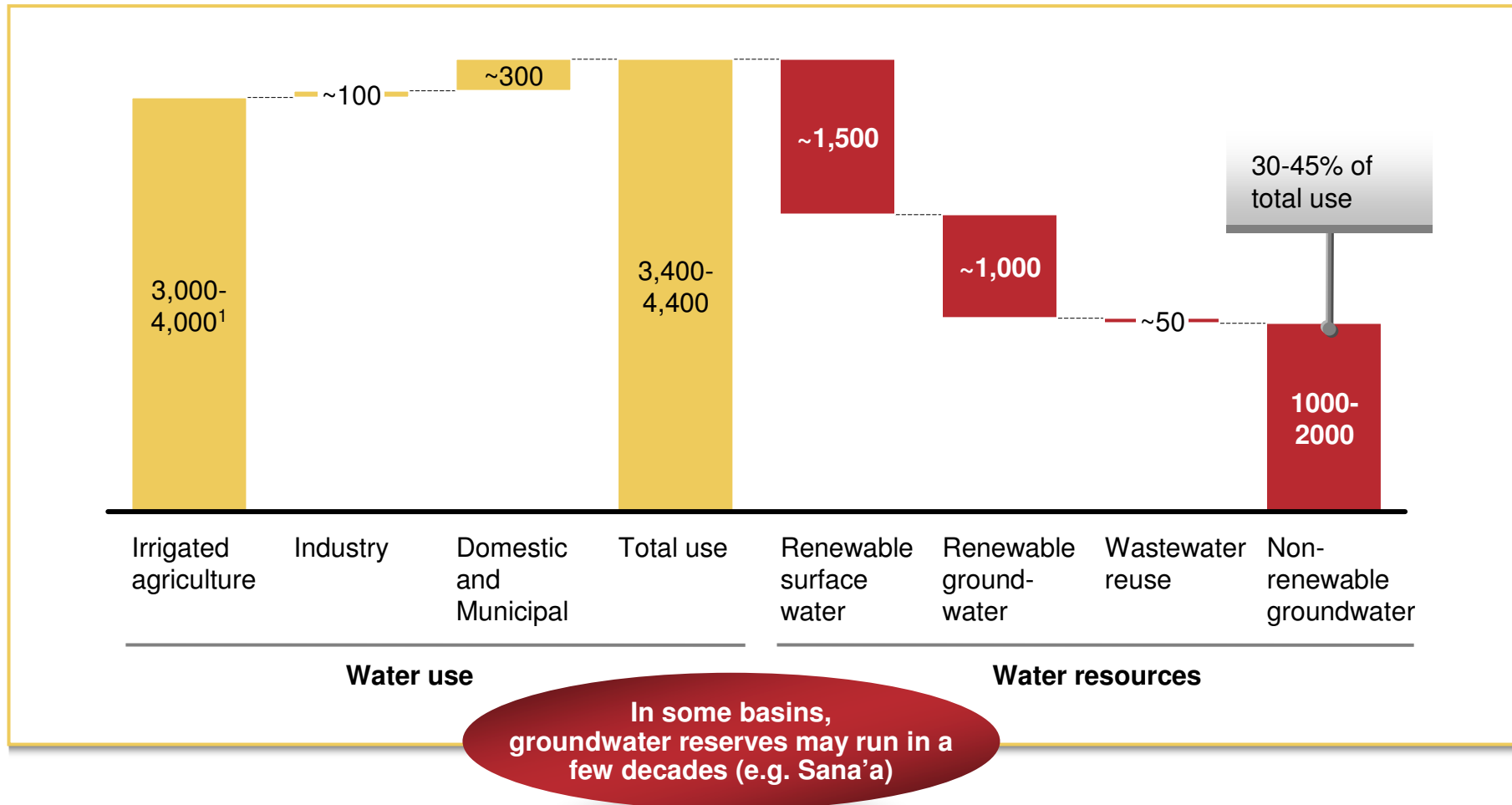
Contents

- **Long-term scenarios for Sana'a and Taiz basins**
- Additional backup on roadmap for implementation
- Mechanism for implementation

Yemen's water use is not sustainable; while estimates of usage vary, all previous studies indicate heavy reliance on non-renewable water resources

2008 water volume (estimate which is crudely indicative and needs to be updated based on new comprehensive studies), MCM/year

ESTIMATES ONLY
DIRECTIONAL



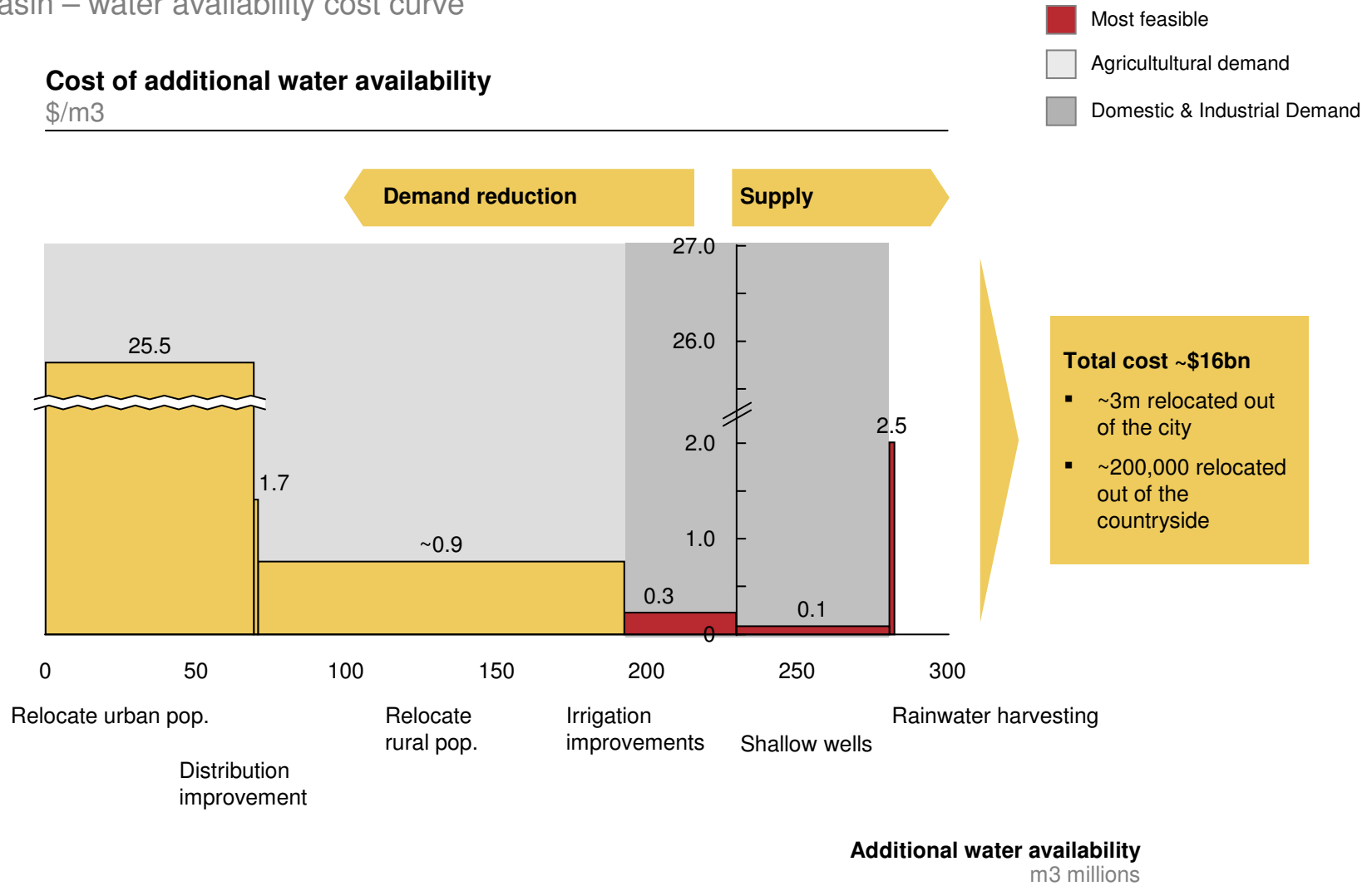
¹ Estimates vary widely depending on the source: JIKA (1997) reports ~3,000 agricultural usage; Recdecker (2007) reports ~4,000, but this does not count recharge from pumped water, according to NWRA incentives study

Assumptions for volume and cost of additional water supply for Sana'a

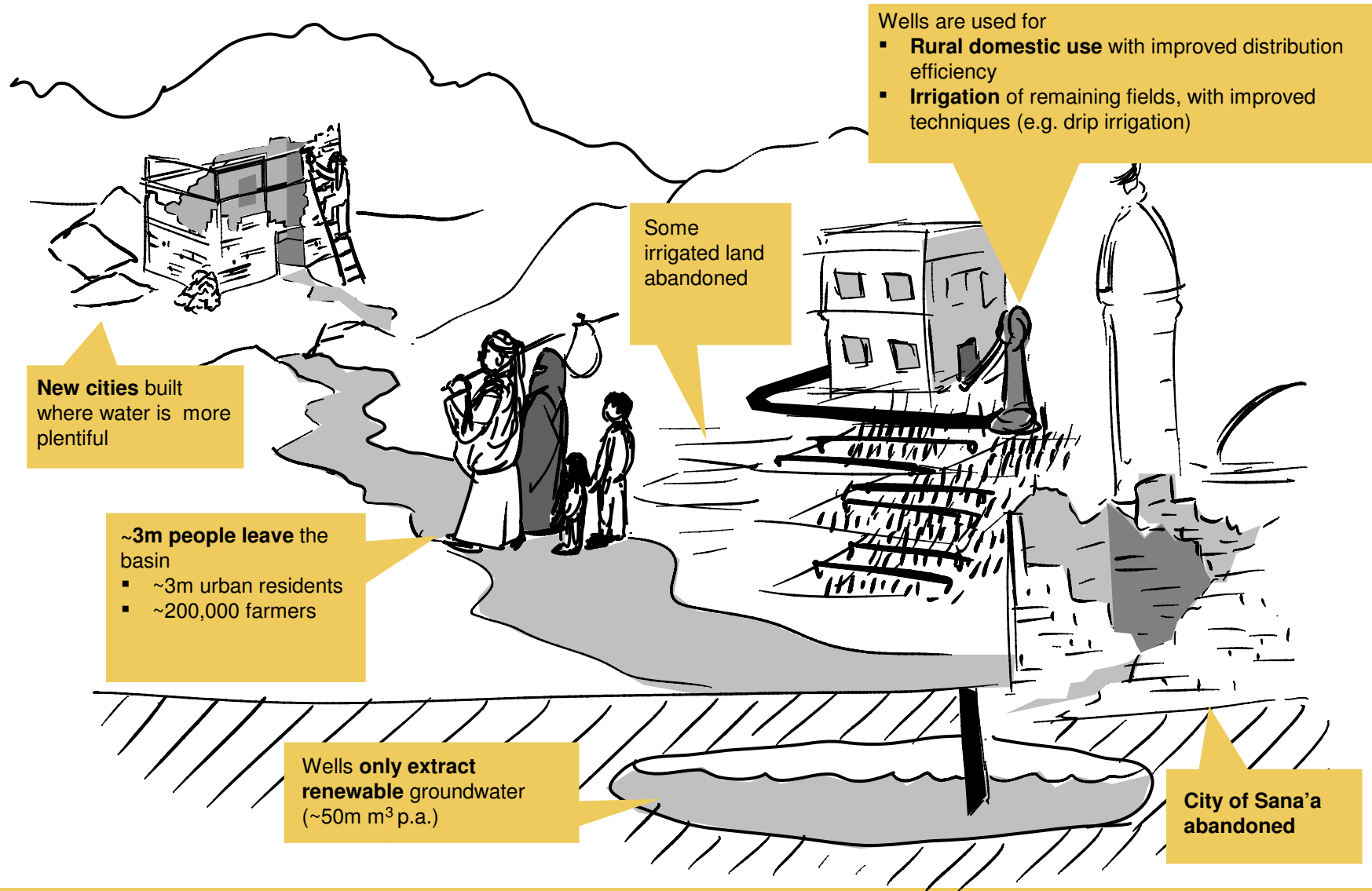
	Cost (\$/m ³)	Volume p.a. (m m ³)	Rationale	Source
Shallow wells	0.1	51	<ul style="list-style-type: none"> 0.11 liters of diesel per m³ 51 m m³ renewable water 	<ul style="list-style-type: none"> MoAI water savings report Sana'a basin action plan
Irrigation improvements	0.3	90	<ul style="list-style-type: none"> 90 m m³ total saving would require <ul style="list-style-type: none"> \$10m technology cost amortized over 10 years \$3m public relations \$12m armed force (1 soldier per 5 wells) 	<ul style="list-style-type: none"> Sana'a basin action plan <ul style="list-style-type: none"> World Bank Sana'a basin project Team analysis Team analysis
Relocate rural population	1	200	<ul style="list-style-type: none"> Saving per person is ~660 (average consumption) Cost of moving includes new home, infrastructure, travel, 1 year income, and 1 soldier/year per 100 people 	<ul style="list-style-type: none"> NWSSIP Team analysis MoAI Team analysis
Distribution improvements	1.7	20% of domestic & industrial	<ul style="list-style-type: none"> \$168 average per new connection 24m³ consumption per person 20% potential saving 20 year amortization 	<ul style="list-style-type: none"> NWSSIP Team analysis MoAI Team analysis
Recycling	2 if connected 2.4 if not connected	70% of domestic & industrial	<ul style="list-style-type: none"> \$2 is high end of market range \$0.4 is connection cost 70% is maximum that can be saved 	<ul style="list-style-type: none"> McKinsey research NWSSIP Conservative estimate of McKsiney expert
Rainwater harvesting	2.5	25% of domestic and industrial	<ul style="list-style-type: none"> \$1500 per household of 10 people amortized over 10 years at 24m³ annual consumption each 	<ul style="list-style-type: none"> MoAI, team analysis
Marib aquifer	3.4	320,000	<ul style="list-style-type: none"> 1996 cost was estimated at \$2.41 Cumulative inflation since then is 41% 	<ul style="list-style-type: none"> Sana'a basin action plan Team analysis
Desalination	4	Infinite	<ul style="list-style-type: none"> Mokha – Taiz cost is \$2.5 - \$3 Sana'a pipeline costs are doubled (Note: WETS has quoted far lower price of ~\$1.5-\$2) 	<ul style="list-style-type: none"> Hail Said Group, team analysis Team analysis
Relocate Urban population	26	81	<ul style="list-style-type: none"> Saving per person is 24 (average consumption) Cost of moving includes new home, infrastructure, travel, 1 year income, and 1 soldier/year per 100 people 	<ul style="list-style-type: none"> Sana'a basin action plan Team analysis

1 If agriculture continues to monopolise groundwater, most water for Sana'a's 2020 population will be sourced by relocating ~3m people (1/2)

Sana'a basin – water availability cost curve



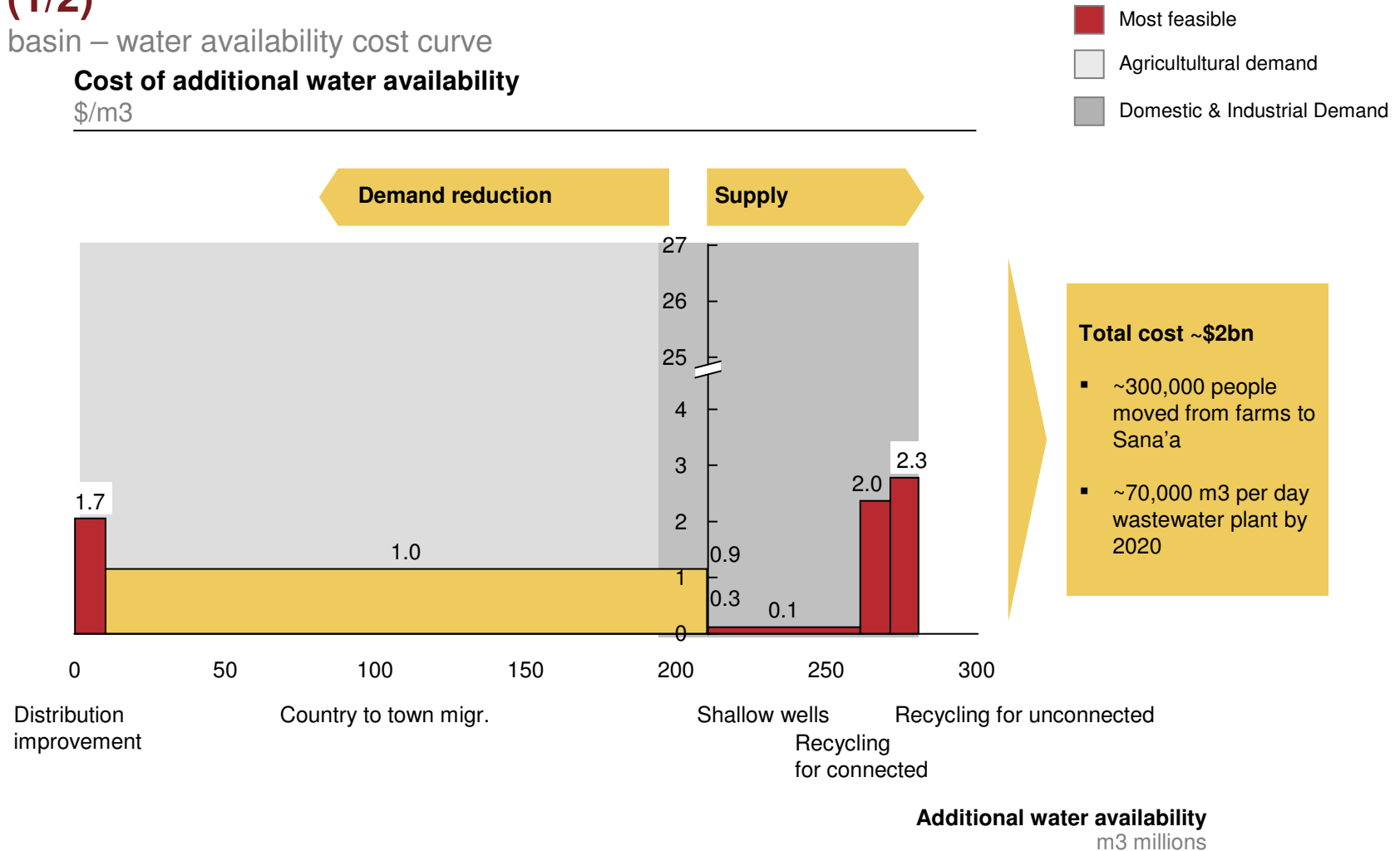
1 If agriculture continues to monopolise groundwater, most water for Sana'a's 2020 population will be sourced by relocating ~3m people (2/2)



2 If ground water irrigated agri. were removed and water efficiency improved, the entire population could be served without desalination (1/2)

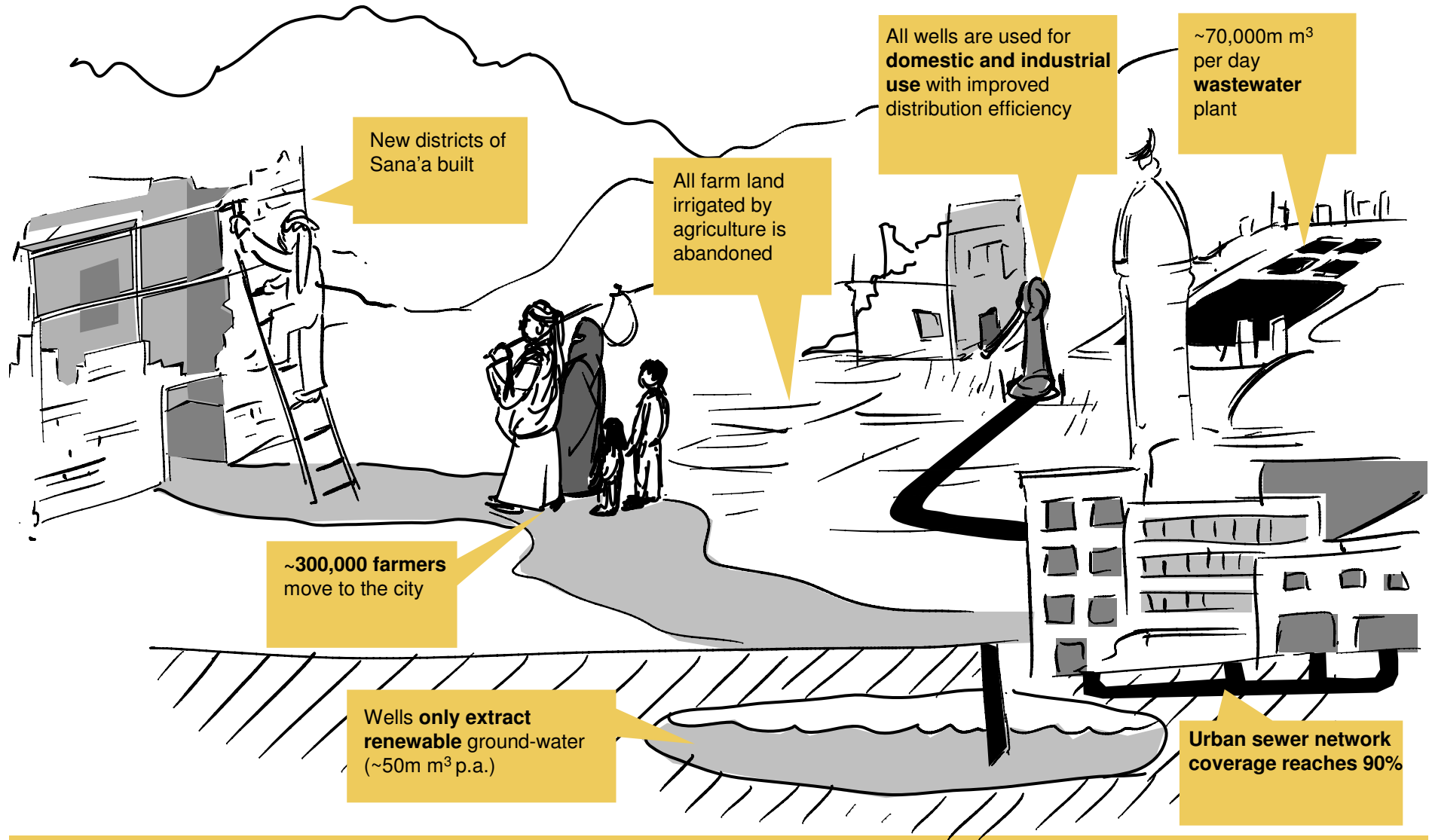
Sana'a basin – water availability cost curve

Cost of additional water availability
\$/m3



2

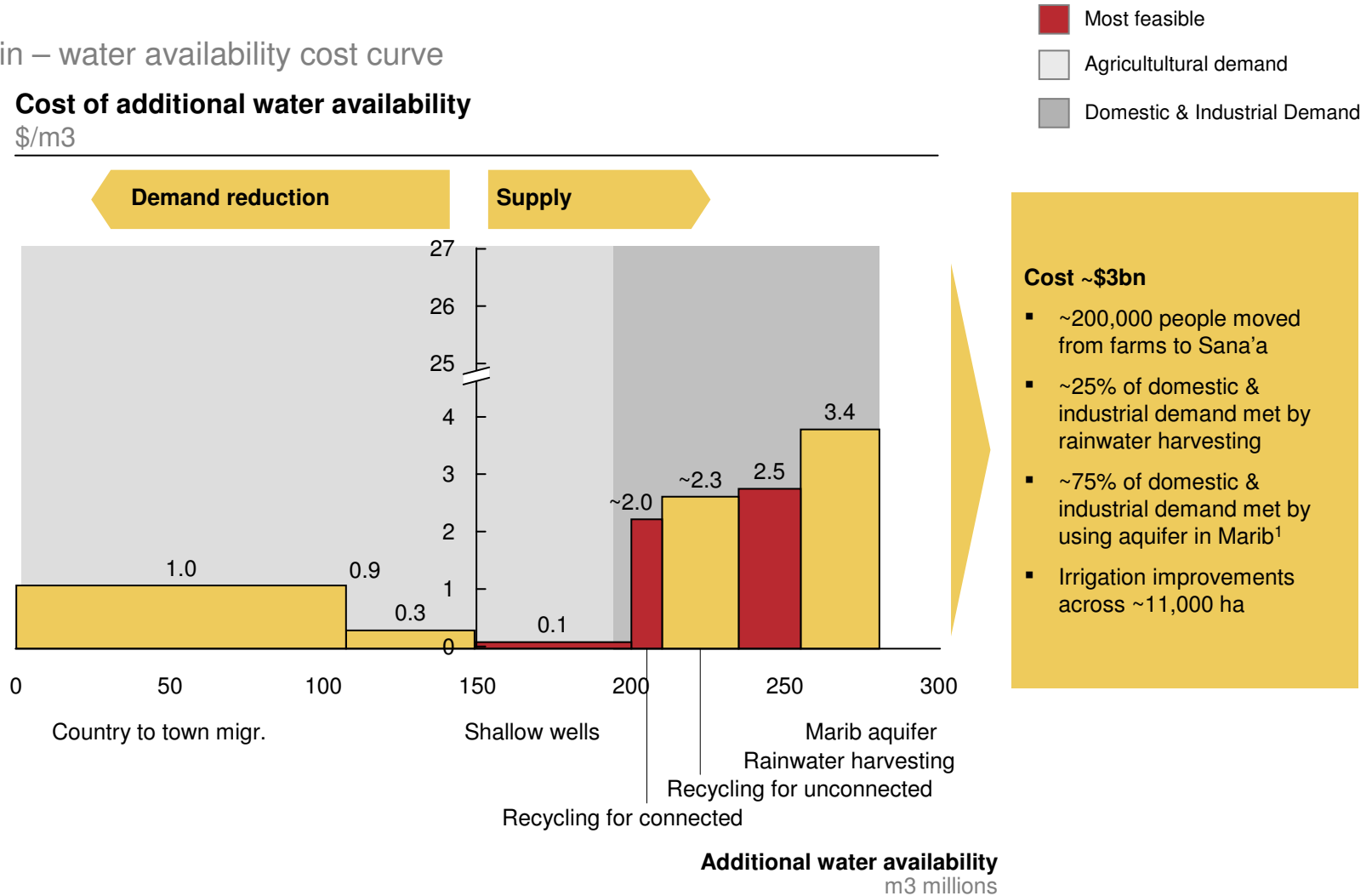
If ground water irrigated agri. were removed and water efficiency improved, the entire population could be served without desalination (2/2)



3 If agriculture used all renewable groundwater, ~200,000 farmers would be relocated to the city and the aquifer in Marib would have to be tapped (1/2)

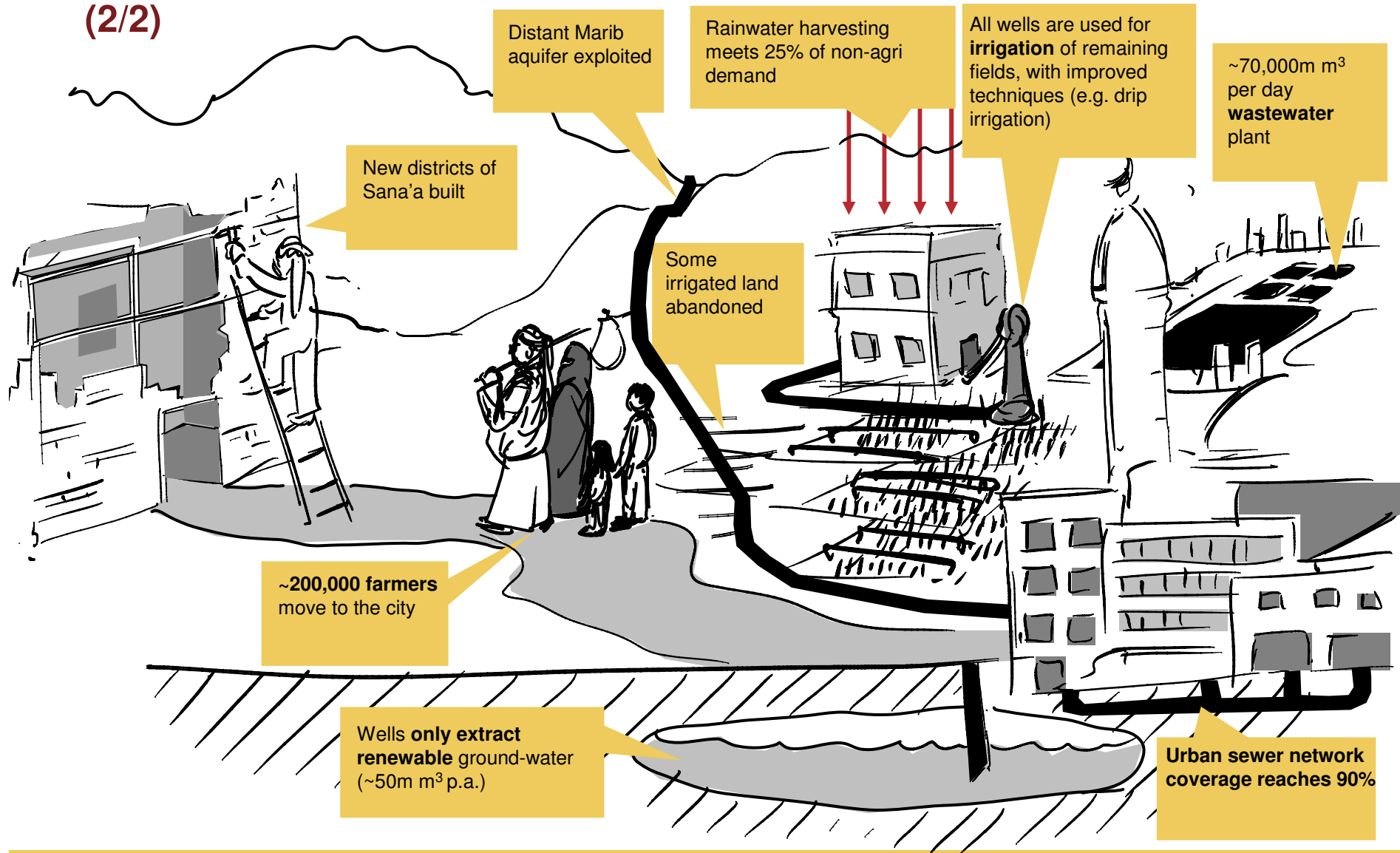
Sana'a basin – water availability cost curve

Cost of additional water availability
\$/m3



1 Ramlat al-Sab'ateen

3 If agriculture used all renewable groundwater, ~200,000 farmers would be relocated to the city and the aquifer in Marib would have to be tapped (2/2)

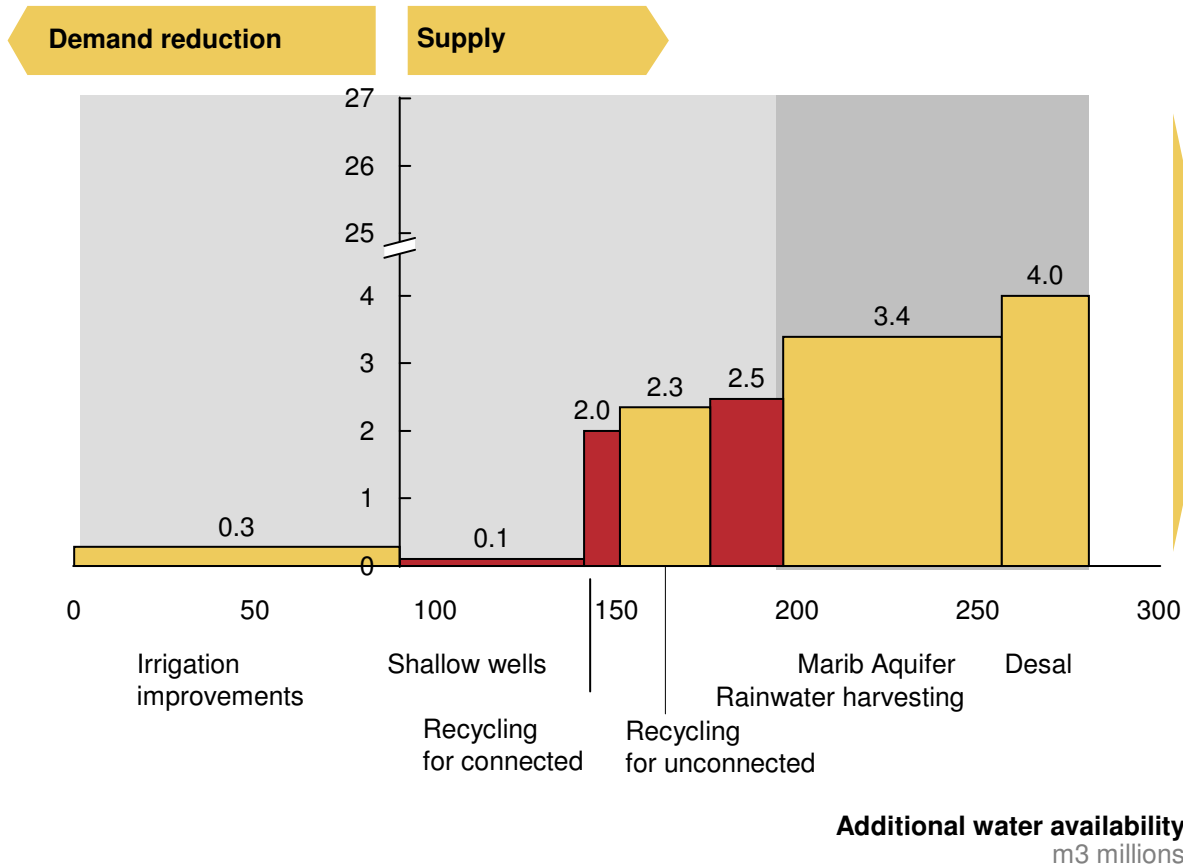


4 All water demand could be satisfied with 70,000m3 per day desal, use of Marib aquifer and other costly measures to increase supply (1/2)

Sana'a basin – water availability cost curve

Cost of additional water availability
\$/m3

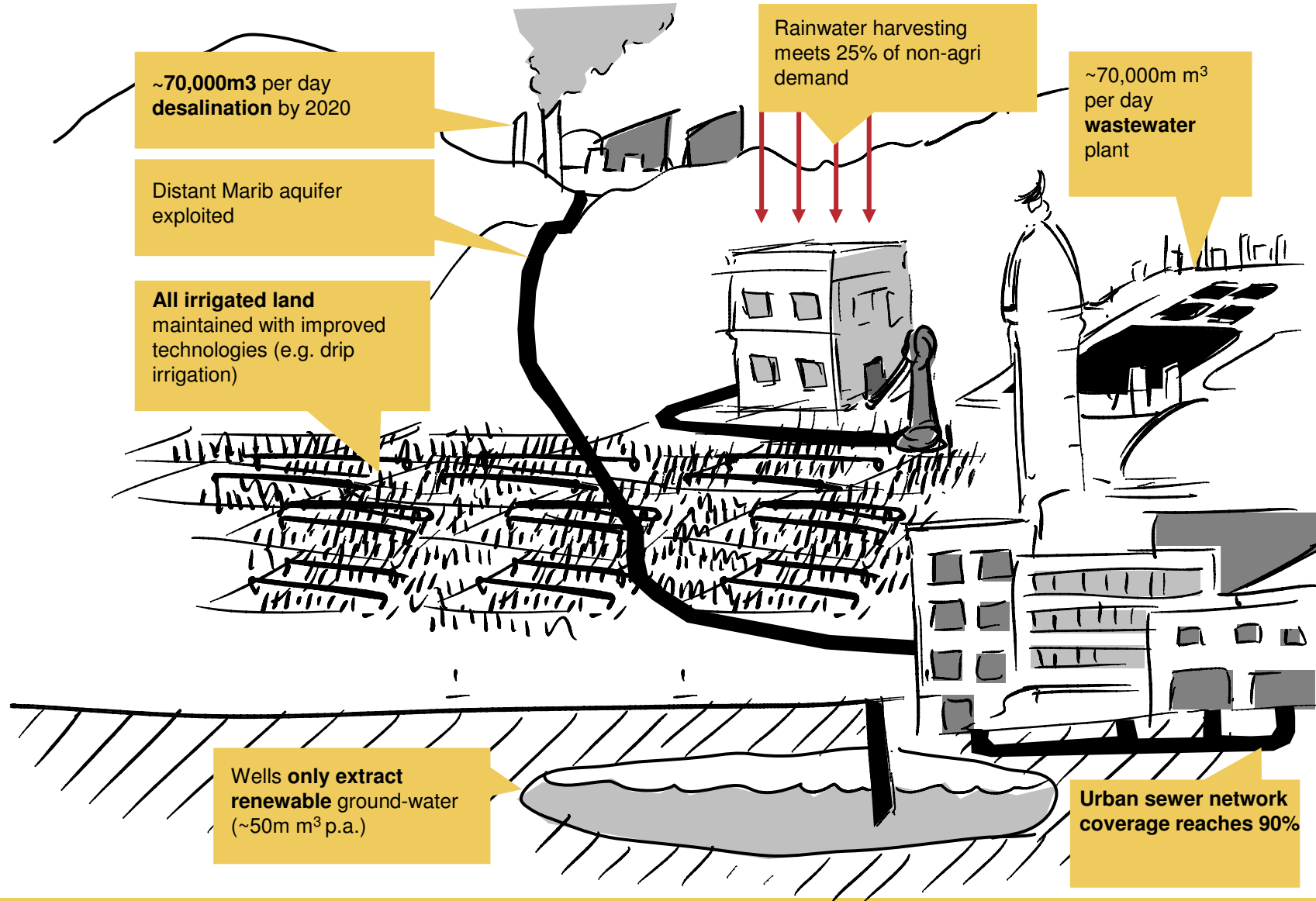
- Most feasible
- Agricultural demand
- Domestic & Industrial Demand



Cost ~\$4bn

- No migration
- ~25% of domestic & industrial demand met by rainwater harvesting
- ~75% of domestic & industrial demand met by using aquifer in Marib¹
- ~70,000m3 per day desalination by 2020
- ~70,000 m3 per day wastewater plant by 2020

4 All water demand could be satisfied with 70,000m³ per day desal, use of Marib aquifer and other costly measures to increase supply (2/2)



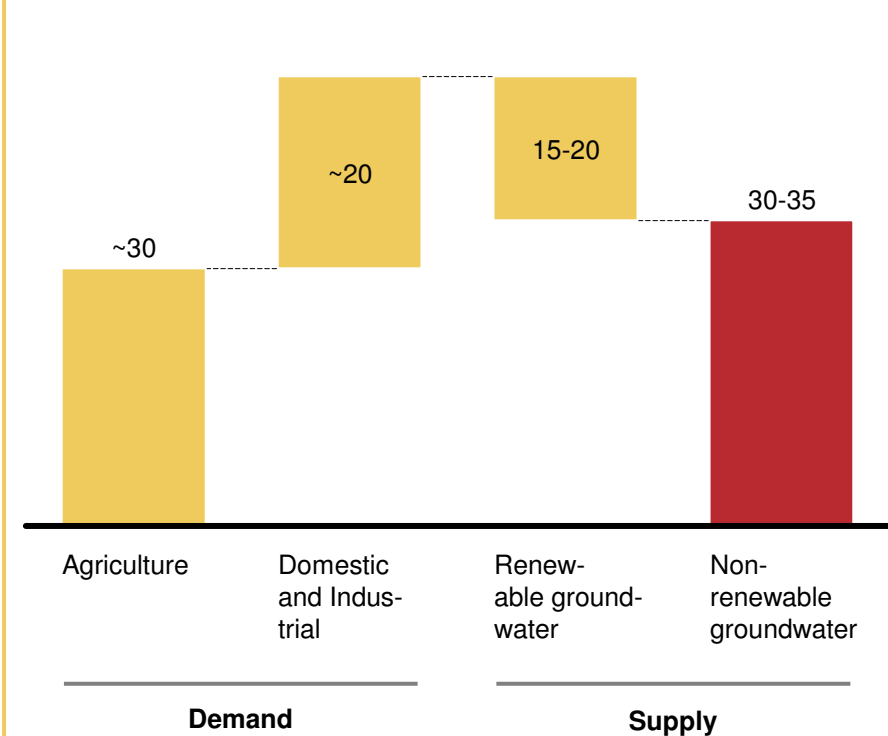
In Taiz, while the lifetime of aquifers is unknown, water is rapidly depleting with potentially severe consequences on security, health and education

Currently, about 2/3 of Taiz's water is supplied by non-renewable groundwater...

...leading to rapid depletion with consequences on security, health and education

EXAMPLE OF TAIZ

Supply and demand of water in Taiz, 2010
m³ millions



- Security**
 - At least 2 people have been killed in the last month in disputes over diminishing water resources

- Health**
 - Insufficient water for sanitation and low quality drinking water have led to increasing cases of diseases (e.g. cholera)

- Education**
 - Girls are spending less time in school due to walking increasing distances for water

No data exists for agricultural usage or current water gap in lbb but it is assumed by NWRA to have unsustainable water usage

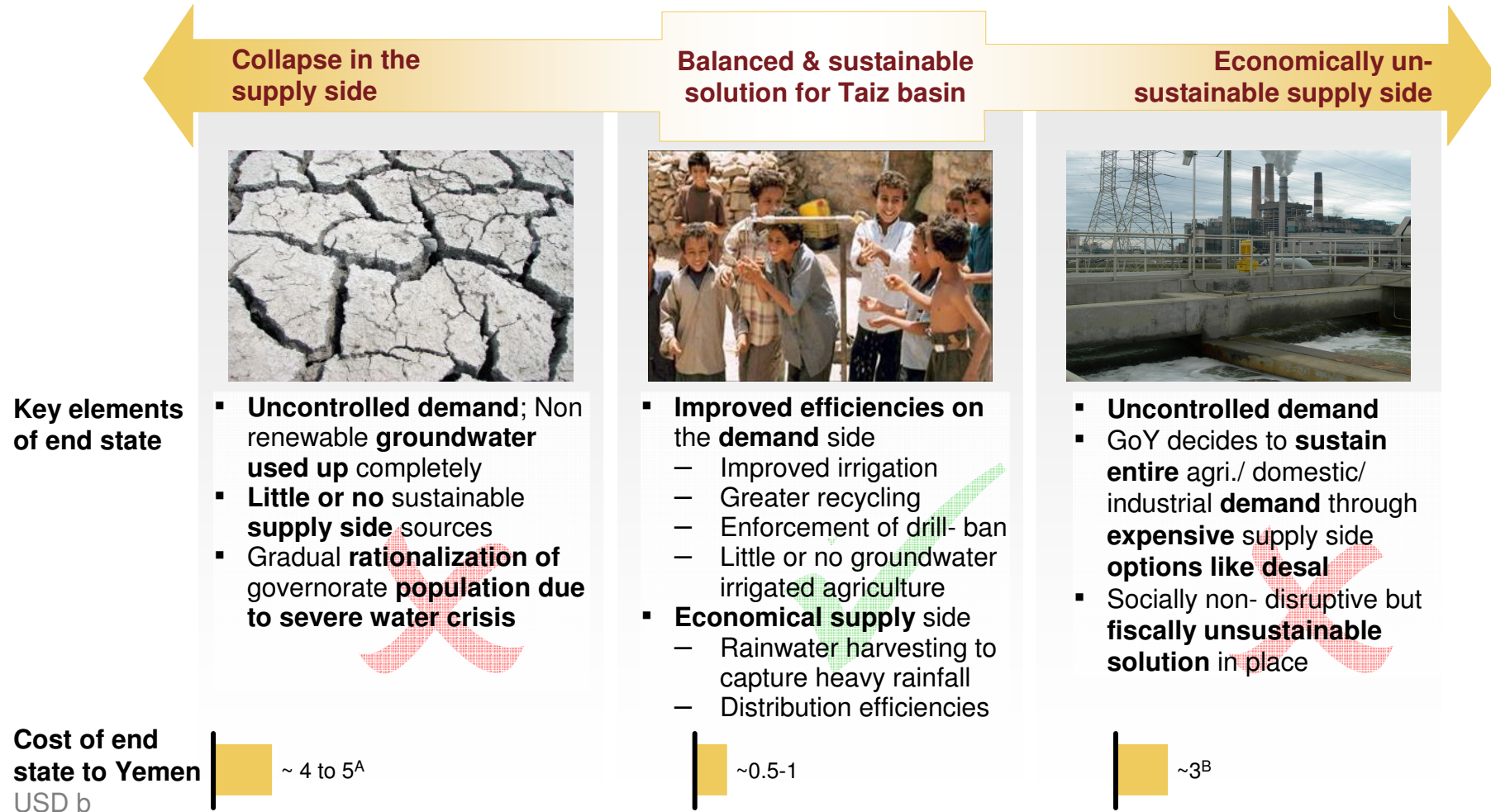
A Assumes constant water gap of 210m m3

B NWRA Sana'a basin report (2006) quotes likely reserves in 2000 as 5220m m3

C NWRA economic incentives report quotes likely reserves in 2000 as 3220m m3

D Excluding the Marib aquifer which is yet to be explored, estimated and officially certified, and in any case does not belong to the Sana'a basin

GoY can similarly choose from a range of options for Taiz's water end-state, depending on the levers it pulls today; key is to avoid extreme end states



A Cost of new city, lost income and military enforcement; assumes \$15,000 per house, 5 people per house, \$1,000 per cap infrastructure, \$100 per cap transport, \$1,000 per cap lost income; 1 soldier per 100 population to ensure orderly transfer, \$500 cost of each soldier per month

B Assumes \$2-\$3 for desalination; based on expected price for Taiz

Contents

- Long-term scenarios for Sana'a and Taiz basins

- **Additional backup on roadmap for implementation**

- Mechanism for implementation

Immediate action is required in 2010 to put in place the long term solution

	Actions required in 2010	Outcome 2010
Create alignment	<ul style="list-style-type: none">▪ Run wide-scale public relations campaign explaining why current population size and agricultural practices are not sustainable▪ Advertise benefits of mitigating solution, e.g.<ul style="list-style-type: none">– New infrastructure/jobs in coastal city– Clean, easily available desal water– Better returns from improved irrigation	<ul style="list-style-type: none">▪ Water is “the” topic in conversations with donors, public, etc▪ Increasing acceptance of population that change is necessary▪ Public awareness of government’s role in mitigating consequences of crisis
Create fact base	<ul style="list-style-type: none">▪ For the most water-stressed areas, carry out rapid, comprehensive study of<ul style="list-style-type: none">– Groundwater resources– Current usage pattern– Cost and impact of potential solutions (e.g. desalination, wastewater management, dams)	<ul style="list-style-type: none">▪ Increased understanding of how long water resources will last▪ Full fact base from which to create an integrated water strategy

Whichever option is taken, expanding and rehabilitating the Sana'a wastewater treatment plant is a no-regret move

Wastewater treatment in Sana'a



Current wastewater treatment plant is not functional

- Design capacity is 50,000
- Poor maintenance means water is not useable
- Large areas downstream are becoming polluted

3 actions are needed

- **Rehabilitate** current facility
 - Annual saving ~16m m³
 - Capital cost ~\$20m^A
 - O&M <\$30m p.a.^B
 - Completion currently planned for 2015^C
- **Expand to** new facility
 - Annual saving ~30m m³
 - Cost <\$60m p.a.^B
 - Completion currently planned for 2020^C
- **Manage** water use
 - Create plan for distribution of treated waste water
 - Raise awareness of farmers about use for irrigation

Total impact

- ~50m m³ (25% of current gap)

Cost

- \$20m immediate investment
- Total <\$100m p.a.
- <\$2 per m³ saved

- Recycling is cheaper than desalination, but more expensive than relocating farmers
- Investment justified considering environmental effect

A Capital cost of rehabilitation based on estimates by Beisser (study commissioned by NWRA)

B Maximum figures based on international case examples for new build, including amortized capex.

C According to Sana'a Basin Action Plan

In Taiz, Phase 1 of proposed desal plant viability needs to be confirmed & the investment gated to allow time for strategy development

Desalination in Taiz

Taiz is critically short on water

- Mains supply only every 45 days
- Population currently supplying basic needs from water trucked from distant wells (\$4-\$5 per m³)

A desalination plant has been proposed by the private sector

- Reverse-osmosis plant in Al-Mokha
 - Phase 1: 50,000 m³ per day
 - Final capacity: 150,000 m³ per day
 - Cost \$1 - \$1.20 per m³
 - Phase 1 could be complete by 2013^A
- Pipeline to Taiz
 - Construction of 95 km, 28-inch diameter pipeline powered by 5 pumping stations along the route
 - Cost \$1.05 - \$1.20 per m³
 - Financing supported by GCC donors



Phase 1 impact

- ~16m m³ (50% of current gap)

Phase 1 cost

- ~\$40-\$50 p.a.
- \$2.5-\$3 per m³ saved

- Initial economic analysis suggests **1st phase is feasible** as demand for water exists at this price^B
- Investment **should be gated**, to allow review of requirements after full strategy development

Study into willingness to pay needed to confirm this

A Estimate

B Based on current price of water from trucks at \$4-\$5, and high willingness to pay of industry and domestic users for primary needs (~25litres/day)

An emergency solution may be required for Taiz in the short term before desalination is introduced

PRELIMINARY

Taiz emergency solution

- Increasing volume of trucked water and decreasing price for the poor through targeted subsidy
 - Decision on volume and price should be made based on willingness to pay study
-

Other no regret moves can reduce agricultural demand and increase the capture of rainwater

	Description	Rationale
Control drilling	<ul style="list-style-type: none"> ▪ Decree 141 to control drilling enforced <ul style="list-style-type: none"> – Ban the import of rigs – All rigs kept in a central location – Operation only with permit – Offenders Severely punished ▪ Create law that non-renewable sources (fossil aquifers) may only be used for drinking 	<ul style="list-style-type: none"> ▪ Limits expansion of agriculture ▪ All long-term scenarios involve no agricultural expansion ▪ Limiting non-renewable use is first step to ending
Buy water from farmers	<ul style="list-style-type: none"> ▪ Pilot launched to buy water from farmers in critical basins <ul style="list-style-type: none"> – Farmers given money in exchange for handing over wells and reducing cultivation – Water given to domestic use 	<ul style="list-style-type: none"> ▪ Need to determine viability of voluntary reduction through financial incentives
Rainwater harvesting	<ul style="list-style-type: none"> ▪ Law passed enforcing rainwater harvesting in all new buildings ▪ Program to install harvesting infrastructure in homes, government buildings, industry etc. 	<ul style="list-style-type: none"> ▪ Cheap to install ▪ Evidence from e.g. India that high proportion of domestic needs can be met
Marib aquifer	<ul style="list-style-type: none"> ▪ Understand costs of exploiting Marib aquifer <ul style="list-style-type: none"> – Cost of extraction and pumping – Opportunity cost (incl. how much is there) – Risks (e.g. insecurity of region) 	<ul style="list-style-type: none"> ▪ Potentially large source of water can feed Sana'a for 200 years ▪ Costs and risks large and unknown
Change agricultural market conditions	<ul style="list-style-type: none"> ▪ Encourage imports of qat ▪ Remove diesel and electricity subsidies 	<ul style="list-style-type: none"> ▪ Reducing the profit margin of qat can discourage use of groundwater for agriculture ▪ Lifting subsidies is government policy

Contents

- Long-term scenarios for Sana'a and Taiz basins
- Additional backup on roadmap for implementation
- **Mechanism for implementation**

There are multiple key questions that need to be addressed in designing an implementation mechanism for water reform

- What are the human capital requirements of implementation?
 - Number of people
 - Necessary skills and capabilities
 - Key roles (e.g. coordinating with donors, sourcing data, managing consultants)

 - What are the governance requirements?
 - Reporting and follow-up mechanism
 - Access to decision-makers

 - What current mechanisms within the Ministries can be leveraged? (e.g. coordination bodies, committees, secretariats)

 - What are the legislative requirements to create the right implementation mechanism
-

For eg., in the long term the Ministry of Water has proposed a solution involving the redistribution of responsibilities between relevant Ministries

LONG-TERM SUGGESTION
BY MINISTRY OF WATER

	Ministry of Water & Environment	Ministry of Agriculture & Irrigation	Ministry of Provinces	Ministry of Electricity
Responsibilities	<ul style="list-style-type: none"> Manage all water resources & the environment Make plans and policies Suggest laws Propose and license private and public water-related institutions 	<ul style="list-style-type: none"> Encourage agricultural production Management of irrigation-related institutions 	<ul style="list-style-type: none"> Management of sewage systems & sewage institutions Reporting to new independent oversight body on sewage Current responsibilities 	<ul style="list-style-type: none"> Desalination Encouraging private sector involvement in desalination Current responsibilities
Key change	<ul style="list-style-type: none"> Now in charge of all water resources management rather than just domestic and industrial 	<ul style="list-style-type: none"> Focuses on irrigation and production rather than water sources 	<ul style="list-style-type: none"> Now in charge of sewage Responsible to independent sewage oversight body 	<ul style="list-style-type: none"> Now responsible for desalination sector